

Committee and date Cabinet 13 November 2013 <u>ltem</u>

12.30 pm

<u>Public</u>

REVENUE MONITORING REPORT - PERIOD 6 2013/14

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1. Summary

The report sets out the Revenue forecast for 2013/14 as at Period 6 and identifies management actions being undertaken to ensure a balanced budget at the end of this financial year.

The projected overspend at Period 6 has reduced since Period 5, mainly due to the impact of the savings from the Voluntary Redundancy Programme being reflected within the services. The cost pressure within Adult Services has remained at a similar level to Period 5 and in response; a working group has been established to understand the cost pressures arising from demand and to identify savings to offset the pressure. The next update in the projections as a result of this work will be reported for Period 9.

The key issues highlighted by this report are that:

- The projected outturn is an overspend of £2.639m.
- The projected General Fund Balance as at 31 March 2014 is £9.993m.

2. Recommendations

It is recommended that Members:

- A. Note that at the end of Period 6 (27 September 2013), the full year forecast is a potential overspend of £2.639m;
- B. Consider the impact of this on the Council's General Fund Balance.

REPORT

3. Risk Assessment and Opportunities Appraisal

3.1. Details of the potential risks affecting the balances and financial health of the Council are detailed within the report. Each projection is also RAG rated to confirm the level of risk to the Council's balances.

4. Financial Implications

4.1. This report considers the projected outturn position for the 2013/14 revenue budget and the implications on the level of general fund balances of any overspends or spending pressures.

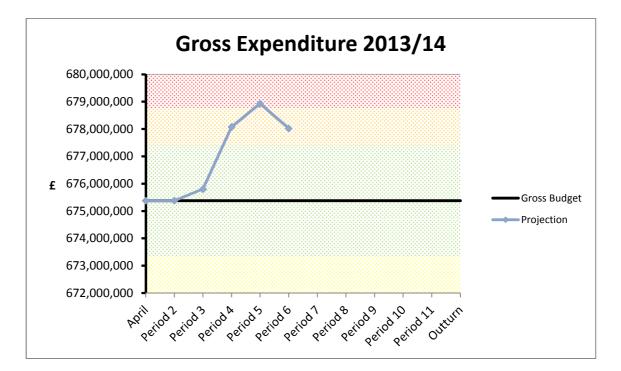
5. Background

- 5.1. Revenue budget monitors are produced to report on the period from June (Period 3) to February (Period 11) of each financial year and show the anticipated year end projection.
- 5.2. The reports track progress against the agreed budget decisions, forecast any significant variances to the budget, and enable corrective action to be taken to ensure a balanced budget at year end.
- 5.3. Variances are reported on an exceptions basis depending on the total variance from budget, and the percentage change in projection in any one period.
 - Green Variance +/- 1% (or £50k if budget less than £5m)
 - Amber Overspend between 1%-2% (or £50k-£100k if budget less than £5m)
 - Red Variance over 2% (or £100k if budget less than £5m)
 - Yellow Underspend more than 1% (or £50k if budget less than £5m)

Variances categorised as red will be reported within every report whilst they remain in this category, to monitor management action taken to address the budgetary pressure. Pressures highlighted as amber or yellow will be reported when the variance first commences, and then will only be re-reported when the reported position changes by more than 1% (or £50k if budget less than £5m). Variances categorised as green will not be highlighted in the monitoring reports.

6. Monitoring 2013/14 Budget - Overall Position

6.1. The projected revenue forecast for the year, at Period 6, shows a potential overspend of £2.639m (0.39%) on a gross budget of £675m (net £232m) for the full year. The forecast year end position for the whole council will be revised each month and reported using the graph below, which currently shows only the first projection as reported in this monitor. The area of the graph banded green shows the extent of variance from the budget that would be seen as reasonable given the size and complexity of the Council's budget. At Period 6 the projected year end overspend of £2.639m is falling within the amber banding, which has improved since Period 5 due to additional savings being identified within Commissioning and Resources & Support. However further action is required to deliver a balanced budget for Adult Services and a specific working group has been established to focus on the cost pressures arising from this service and identify in year savings. In order to give this group sufficient time to make progress with their remit and due to the relative stability of the projections within other areas of the Council, the next monitoring position will be reported for Period 9.



6.2 The table below reflects the approved virements processed up to and including Period 6:

Service Area	Original	Net	Revised
	Budget	Virements	Budget
	£'000	£000	£000
Gross Expenditure			
Commissioning	125,744	(2,303)	123,441
Adult Services	91,826	6,197	98,023
Childrens Services	268,045	18,840	286,885
Public Health	9,760	(54)	9,706
Resources & Support	158,484	(1,158)	157,326
	653,859	21,522	675,381
Gross Income			
Commissioning	(28,119)	317	(27,802)
Adult Services	(28,548)	(90)	(28,638)
Childrens Services	(206,111)	(19,708)	(225,819)
Public Health	(9,333)	32	(9,301)
Resources & Support	(150,216)	(2,073)	(152,289)
	(422,327)	(21,522)	(443,849)
Net Expenditure			
Commissioning	97,625	(1,986)	95,639
Adult Services	63,278	6,107	69,385
Children's Services	61,934	(869)	61,065
Public Health	427	(21)	406
Resources & Support	8,268	(3,231)	5,037
TOTAL	231,532	0	231,532

Table 1: 2013/14 Budget Amendments Analysed by Service Area

6.3 The projected overspend of £2.639m for 2013/14 is presented below and analysed in more detail at Appendix 1.

Service Area	Revised Budget £'000	Forecast Outturn £'000	(Under) / Overspend £'000	RAGY Classification
Commissioning	95,639	95,304	(335)	Y
Adult Services	69,385	72,280	2,895	R
Childrens Services	61,065	61,446	381	G
Public Health	406	380	(26)	Y
Resources & Support	5,037	4,762	(276)	Y
TOTAL	231,532	234,171	2,639	Α

Table 2: 2013/14 Projected Budget Variations Analysed by Service Area

- 6.4. The projected overspend at Period 6 has reduced since Period 5, mainly due to the impact of the savings from the Voluntary Redundancy Programme being reflected within the services. The cost pressure within Adult Services has remained at a similar level to Period 5 and in response to this, a working group has been established to understand the cost pressures arising from demand and to identify savings to offset the pressure.
- 6.5. Additional service pressures are also being identified that need to be managed, and in period 6 there are five service areas with significant expenditure pressures that are RAG rated as red which are detailed below in Table 3.

Service Area	Service Areas with projected Variances of Over 2% or £100k					
Social Care Efficiency & Approval	+ £1,122,770	Increased demand for social care funded Mental Health support				
Programme Management, Systems & Transition	+ £138,815	Costs of broadband provision and license costs not fully offset by compensatory staffing savings.				
Service Support, Marketing & Engagement	+ £105,433	Income shortfall from Print Unit partially offset by staffing savings from the restructure of the service.				
Customer Care and Support Services	+£187,947	Unachievable savings targets within Property Services have been partially offset by staffing savings.				

7. Summary Financial Implications

7.1. The effect on the Council's Reserves of the forecast is detailed below. The Council's policy on balances is to have a general fund balance (excluding schools balances) of between 0.5% and 2% of the gross revenue budget. For 2013/14 the minimum balance required is £3.270m. The Financial Strategy, agreed by Council on 28 February 2013, anticipates a level of reserves by

year end of £10.930m. The projected general fund balance as at 31 March 2014 is shown in Table 4 below:

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Table 4: Projected General Fund Balance As At 31 March 2014

Projected Balance at 31 March 2014	9,993
This report – projected outturn (overspend)	(2,639)
Release of Council Tax Subsidy underspend Shortfall in budgetary savings	(500) (282)
Budgeted contribution to General Fund Balance Repayment of Overspend (County Training Yr3) Repayment of Redundancies provided for in 2012/13	5,909 417 268
General Fund Balances as at 31 March 2013	(£'000) 6,820

7.2 The projected General Fund Balance at 31 March is significantly below the level anticipated within the Financial Strategy due to the level of the current overspend (£2.639m). While the overspend is only an early indication, and is a 0.39% variance compared to Gross Revenue Budget, this emphasises the need to identify compensatory savings within Adult Services to address the increasing cost pressure for care packages and ensure that the Council's budget Strategy is not compromised.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Revenue & Capital Budget 2012/13 Financial Rules Revenue Monitoring Report - Period 3 2013/14 Revenue Monitoring Report – Period 4 2013/14

Cabinet Member (Portfolio Holder) Keith Barrow - Leader

Local Member

All

Appendices

- 1 Service Area Pressures and Actions 2013/14
- 2 Service Area Variances 2013/14
- 3 Amendments to Original Budget 2013/14

Appendix 1

Service Area Pressures and Actions 2013/14

Summary

			RAGY	
	Budget	Forecast	Variance	
	£	£	£	
Commissioning	95,639,280	95,303,711	(335,569)	Y
Adult Services	69,384,810	72,279,839	2,895,029	R
Children Services	61,065,360	61,446,114	380,754	G
Public Health	405,510	379,560	(25,950)	Y
Resources & Support	5,037,220	4,761,518	(275,702)	Y
				_
Total	231,532,180	234,170,742	2,638,562	Α

<u>Detail</u>

COMMISSIONING		RAGY		
	Budget	Forecast	Variance	
	£	£	£	
Total	95,639,280	95,303,711	(335,569)	Y

Director of Commissioning	Portfolio Holder Business Growth	306,770	(128,287)	(435,057)	Y	
Includes £460,000 global VR saving for Commissioning. This figure will reduce each month as savings are built in in service areas. Outturn also includes £25,000 contribution to other organisation not budgeted for.						
Director of Commissioner Total	•	306,770	(128,287)	(435,057)	Y	

Local Commissioning	Portfolio Holder Business Growth	222,790	240,280	17,490	G
Minor variation projected from budget as at Month 6.					
Director of Commissioner Total		222,790	240,280	17,490	G

Area Commissioner North – Positive Activities	Deputy Leader of the Council; Portfolio Holder Children's	1,266,820	1,295,373	28,553	G
T USHIVE ACTIVITIES	Services Transformation and Safeguarding				
In Activities for Young People the and salary costs, and redundancy	ere is a projected reduction in inc / costs not budgeted for.	ome, overspend	ls on supplies	and services	
Area Commissioner North –	Portfolio Holder Growth	, 1,670,690	1,630,452	(40,238)	Y
Community Action	Profitability and IP&E				
Savings incurred through vacant posts / maternity leave.					
Area Commissioner North - Libraries	Portfolio Holder Leisure, Libraries, Culture,	4,257,050	4,332,879	75,829	Α
	Commissioning				
	eflecting an overspend as the VF es posts. Further small undersper				
Area Commissioner North - Markets	Portfolio Holder Business Growth	124,230	147,493	23,263	G
Salary and redundancy costs not repairs and maintenance, and pro	budgeted for. Projected oversper ojected reduction in income.	nds on cleaning,	electricity and	gas and	

COMMISSIONING	COMMISSIONING		Full year		
		Budget	Forecast	Variance	
		£	£	£	
Area Commissioner North - Waste	Portfolio Holder Business Growth	26,932,120	26,946,248	14,128	G
Minor variation projected from budget as at Month 6.					
Area Commissioner North	Portfolio Holder Business Growth	151,350	190,039	38,689	G
Terms and conditions / vacancy management saving for Libraries is currently being reported here so further virement required. Budget for postholder transferred from Resources is insufficient for Area Commissioner post salary.					
Area Commissioner North Tota	l	34,402,260	34,542,485	140,225	G

Area Commissioner South – Environmental Maintenance	Portfolio Holder Highways Transport Commissioning	25,400,650	25,503,604	102,954	G
In year savings have been remov	ed and the overspend position refle	ects savings that	it have yet to be	e identified.	
Area Commissioner South – Highways & Transport	Portfolio Holder Highways Transport Commissioning	6,112,260	5,831,214	(281,046)	Y
	n budgeted, offset by reduced ith increased income from Highway		Transport In	itiatives and	
Area Commissioner South – Passenger Transport	Portfolio Holder Highways Transport Commissioning	731,230	782,206	50,976	Α
There are revisions to the structu	re, however, the redundancy costs	negate the 'in-y	/ear' saving.		
Area Commissioner South – Arts	Portfolio Holder Leisure, Libraries, Culture, Commissioning	287,910	303,752	15,842	G
	original budget. The £15,000 sav ved a £15,000 underspend. The				
Area Commissioner South – Sports	Portfolio Holder Leisure, Libraries, Culture, Commissioning	377,740	377,879	139	G
Minor variation projected from bu	dget as at Month 6.				
Area Commissioner South – Leisure	Portfolio Holder Leisure, Libraries, Culture, Commissioning	4,516,770	4,548,245	31,475	G
£50,000 projection for redundan rates refund at one site.	cies costs, partly offset by unders	spend at Teme	Leisure sites	due to large	
Area Commissioner South	Portfolio Holder Leisure, Libraries, Culture, Commissioning	219,770	217,171	(2,599)	Y
Minor variation projected from bu	dget as at Month 6.				
Area Commissioner South Tota	al	37,646,330	37,564,071	(82,259)	Y
			·		
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Public Protection & Enforcement – Healthier People & Communities	Portfolio Holder Business Growth	1,764,080	1,768,665	4,585	G
Minor variation projected from be	udget as at Month 6.				
Public Protection & Enforcement – Healthier & Sustainable Environment	Portfolio Holder Business Growth	1,249,540	1,241,784	(7,756)	Y
The underspend reflects a slight increase in income projections.					

COMMISSIONING			Full year		RAG
		Budget	Forecast	Variance	
		£	£	£	
Public Protection & Enforcement – Safer & Stronger Communities	Portfolio Holder Business Growth	1,206,390	1,237,094	30,704	G
	ting an overspend on repairs and d income for cycle training and gai		and taxi plate	costs. The	
Public Protection & Enforcement – Public Protection Management	Portfolio Holder Business Growth	921,030	965,489	44,459	G
The forecast overspend is due to	redundancy costs, subscriptions a	nd casual allowa	ances		
Public Protection – Housing Health	Portfolio Holder Built Environment: Strategic Planning, Planning, Housing - Local Commissioner	6,873,110	6,615,956	(257,154)	Y
Identified savings within the Supp	oorting People budget.				
Public Protection – Joint Commissioning Unit	Portfolio Holder Business Growth	152,540	127,607	(24,933)	Y
Minor variation projected from bu	dget as at Month 6.				
Public Protection & Enforceme	nt Total	12,166,690	11,956,594	(210,096)	Y
Business Growth &	Dortfolio Holdor Crowth	1 060 120	006 447	(72,702)	Y
Prosperity - Enterprise & Business	Portfolio Holder Growth, Profitability and IP&E	1,060,120	986,417	(73,703)	T
'Infrastructure and Growth' (pleas					
Business Growth & Prosperity - Visitor Economy	Portfolio Holder Business Growth	2,547,760	2,559,612	11,852	G
Minor variation projected from but	dget as at Month 6.				
Business Growth & Prosperity - Outdoor Recreation	Portfolio Holder Leisure, Libraries, Culture, Commissioning	2,701,420	2,724,483	23,063	G
Minor variation projected from bu Business Growth & Prosperity - Theatre Severn	Portfolio Holder Leisure, Libraries, Culture, Commissioning	680,230	704,892	24,662	G
Minor variation projected from bu		(00.000)	10.000	100.000	
Business Growth & Prosperity - Infrastructure & Growth	Portfolio Holder Growth, Profitability and IP&E	(60,880)	48,329	109,209	R
	xpenditure on Repair and Mainter		d reduced inco	ome. This is	
mitigated by planned savings in 'E Business Growth &	Enterprise and Business' (please se Portfolio Holder Built	ee above). 1,657,780	1,697,313	39,533	G
Prosperity - Sustainability	Environment: Strategic Planning, Planning, Housing - Local Commissioner	1,057,780	1,097,313	39,533	G
	avings against the in year targets.	·			
Business Growth &	Portfolio Holder Built	1,034,660	1,124,981	90,321	Α

COMMISSIONING			Full year		RAGY
		Budget	Forecast	Variance	
		£	£	£	
Business Growth & Prosperity - Planning Policy	Portfolio Holder Built Environment: Strategic Planning, Planning, Housing - Local Commissioner	884,640	897,040	12,400	G
Minor variation projected from be	udget as at Month 6.				
Business Growth & Prosperity – Management	Portfolio Holder Built Environment: Strategic Planning, Planning, Housing - Local Commissioner	388,710	385,501	(3,209)	Y
Minor variation projected from be	udget as at Month 6.	· · · · · · · · · · · · · · · · · · ·			
Business Growth & Prosperity	7 Total	10,894,440	11,128,568	234,128	R

ADULT SERVICES		Full year		RAGY
	Budget	Forecast	Variance	
	£	£	£	
Total	69,384,810	72,279,839	2,895,029	R

Social Care Operations	Portfolio Holder Adult Services Transformation and Safeguarding	54,120,080	55,860,486	1,740,406	R
increase in commitments betwe September and we are currently	to be seen on the demand for so en April - August. There has b reviewing the reasons behind this to overspend. Service Managers co	een a reducti o understand v	on in commiti whether this ca	ments during n be forecast	
Social Care Efficiency &	Portfolio Holder Adult	14,237,520	15,360,290	1,122,770	R
Approval	Services Transformation and Safeguarding				
continued increase in commitme	ressure on the demand for social on the since April. Whilst the number ne when someone will need support	of people req	uiring support	is not high it	
Adult Services Management	Portfolio Holder Adult Services Transformation and Safeguarding	1,027,210	1,059,063	31,853	G
Overspend on staffing budgets.					

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CHILDRENS SERVICES		Full year		RAGY
	Budget	Forecast	Variance	
	£	£	£	
Total	61,065,364	61,446,115	380,755	R

Learning & Skills	Deputy Leader of the Council; Portfolio Holder Children's Services Transformation and Safeguarding	34,020,050	33,966,383	(53,667)	Y
Minor variation projected from	budget as at Month 6.				
Children's Safeguarding	Deputy Leader of the Council; Portfolio Holder Children's Services Transformation and Safeguarding	27,045,310	27,479,731	434,421	R
	Safeguarding Image: Constraint of the service of the ser				

PUBLIC HEALTH		Full year		RAGY
	Budget	Forecast	Variance	
	£	£	£	
Total	405,510	379,560	(25,950)	Y

Public Health	Portfolio Holder Health	405,510	379,560	(25,950)	Y
Savings have been identified from with in year efficiencies of £26k.	n services not within ring-fenced gr	ant funding su	ich as Emerge	ncy Planning	

RESOURCES & SUPPORT		Full year		RAGY
	Budget	Forecast	Variance	
	£	£	£	
Total	5,037,220	4,761,518	(275,702)	Y

Strategy, Research & Performance	Portfolio Holder Resources, Finance, and Support	512,030	384,288	(127,742)	Y
· · · · · · · · · · · · · · · · · · ·	been received within the services those from the VR programme, ha		•		
Legal & Democratic	Portfolio Holder Resources, Finance, and Support	986,390	894,877	(91,513)	Y
Staffing savings of £83k have been generated within this service which includes savings from the VR programme. Further savings of £8k have been identified on members travel expenditure.					
Programme Management, Systems & Transition	Portfolio Holder Resources, Finance, and Support	756,970	895,785	138,815	R
The overspend in this service consists of pressures within IT due to the costs of the schools broadband service (£250k), additional spend on Microsoft licences (£189k). These pressures have been partially offset by VR savings and vacancies not being filled across the service.					

RESOURCES & SUPPORT		Full year			RAGY
		Budget	Forecast	Variance	
		£	£	£	
Human Resources	Portfolio Holder Resources, Finance, and Support	(85,390)	(164,514)	(79,124)	Y
Staffing savings of £79k have bee	en achieved which includes those fr	om the VR pro	gramme.		
Service Support, Marketing & Engagement	Leader of the Council (Reputation Management and Communications)	(34,460)	70,973	105,433	R
•	nit has reduced to £165k as a resul n achieved due to the VR program		cture in this se	rvice. Further	
Customer Care and Support Services	Portfolio Holder Resources, Finance, and Support	6,805,400	6,993,347	187,947	R
Property Services have a £450k savings target which cannot be achieved. This has been partially offset by VR savings of £289k in this service. Other pressures are being experienced on Shirehall running costs and this is being offset by staffing savings within Customer Contact and Business Support.					
Finance, Governance & Assurance	Portfolio Holder Resources, Finance, and Support	(3,903,720)	(4,313,238)	(409,518)	Y
	k have been delivered across Finar proprate budgets for transformation			the PAs. The	

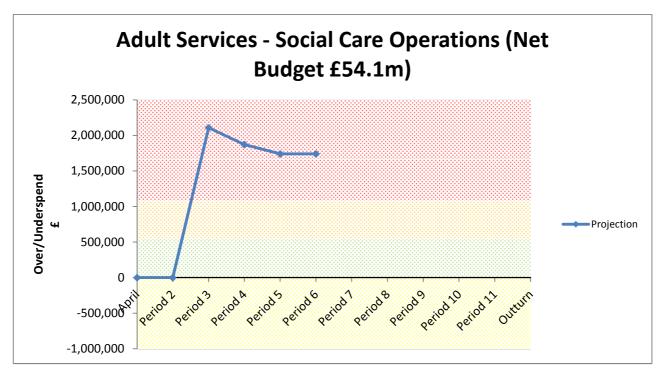
Appendix 2

Service Area Variances 2013/14

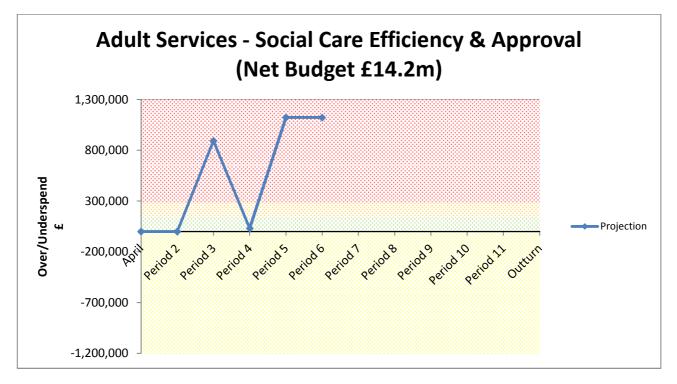
Variances have been categorised as follows:

	GREEN	AMBER	RED	YELLOW
	Acceptable	Variance	Reported	Variance
	Variance (Not	Reported in	Every Period	Reported in
	Reported)	Month Identified		Month
		Only		Identified Only
Net Budget less than £5m	+/- £50k	£50k - £100k	Over £100k	Under £50k
Net Budget greater than £5m	+/- 1%	1% - 2%	Over 2%	Under 1%

Adult Social Care – Social Care Operations - RED



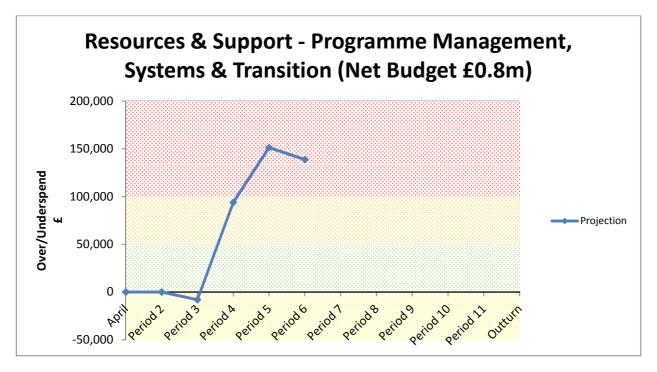
Social Care Operations are projecting a net overspend of £1.740m. This is in relation to continued pressure on the demand for social care funded support. In response to this pressure a specific working group has been established to understand the demand and cost relationship in order that compensatory savings and ongoing cost pressures can be reduced.



Adult Services – Social Care Efficiency & Approval- RED

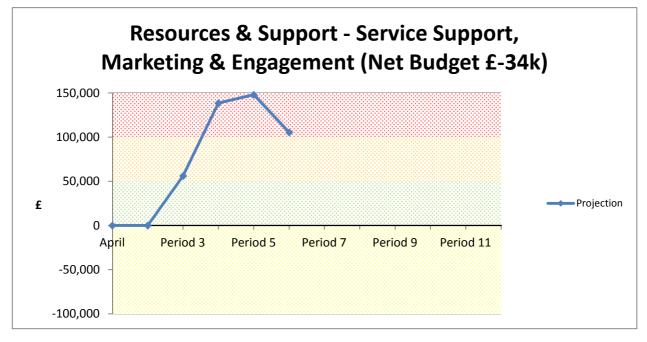
Social Care Efficiency & Approval are projecting an overspend of £1.122m due to increasing pressure on the demand for social care funded Mental Health support. The working group established to review Adult Services cost pressures will be considering the increased demand in this area and helping to identify savings to reduce the pressure. As shown in the graph above, there has been a significant increase since Period 4, where indicative savings were reported, however these are no longer considered achievable to the level reported.

Resources & Support - Programme Management, Systems & Transition-RED



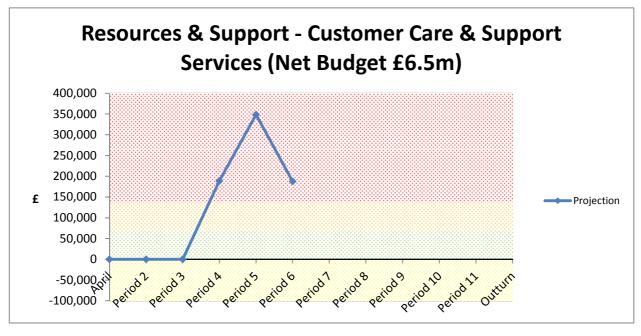
Programme Management, Systems and Transition are projecting an overspend of £139k due to corporate broadband costs (£250k) and additional software licenses. Management action has been taken to restructure the service and hold posts vacant in order to deliver savings to offset the budgetary pressure and the VR programme has contributed towards the staffing savings projected. A further review of budgets will be undertaken to try to reduce this overspend further.

Resources & Support – Service Support, Marketing & Engagement- RED



Service Support, Marketing and Engagement are projecting an overspend of £105k. This is predominantly due to the overspend within the Print Service, however a restructure of the service has been undertaken and the budgetary pressure has reduced accordingly since Period 5. Other staffing savings from the VR programme are helping to reduce this pressure further. A further review of budgets will be undertaken to try to reduce this overspend further.

Resources & Support – Customer Care and Support Services- RED



Customer Care and Support Services are projecting a net overspend of £188k. This relates to the £450k savings target within Property Services which cannot be achieved. Staffing savings (£289k) have been identified within Property due to the VR programme to offset this pressure. Further staffing savings have also been identified within Customer Contact and Business Support however these are offsetting other budgetary pressures relating to running costs of the Shirehall.

Appendix 3

	Total £'000	Commiss ioning £'000	Adult Services £'000	Childrens Services £'000	Public Health £'000	Resources & Support £'000
Original Budget as agreed by Council Period 3	231,532	97,626	63,278	61,933	427	8,268
In Year Savings Period 4	0	(2,336)	5,777	(556)	(10)	(2,875)
Minor budget variations Period 5	0	2	0	(10)	0	8
Minor budget variations including structure changes <u>Period 6</u>	0	107	330	(302)	(11)	(123)
Structure Change		240				(240)
Revised Budget	231,532	95,639	69,385	61,065	406	5,037

Amendments to Original Budget 2013/14